

# Transportation Commission

**January 16, 2019** 

## 7:00 PM City Council Workroom (City Hall, 2<sup>st</sup> Floor)

#### **DRAFT AGENDA**

- 1. Public Comment Period (not to exceed 15 min)
- 2. Minutes of the November 15, 2018 Meeting MINUTES CURRENTLY UNDER REVIEW
- 3. Updates to Receive (Consent)
  - A. Potomac Yard Metro Update
  - B. 2019 WMATA Shutdown Update
- 4. Commission Updates
- 5. **ACTION ITEM:** DRPT Grant Applications for the FY 2020 State Aid Grant Programs
- 6. **INFORMATION ITEM:** Shared Mobility Pilot Program
- 7. Other business
  - A. February 13<sup>th</sup> Joint Transportation Commission / ATC Board Meeting
  - B. February 23<sup>rd</sup> TC Retreat postponed to March identify dates

**Public hearing items are so noted on the agenda**. The Commission may receive public comments on other agenda items at its discretion. When there is no public hearing, the Commission encourages written comments on agenda items be sent to transportationcommission@alexandriava.gov in advance of or after the meeting.

Next Meeting: Wednesday, February 20, 2019 at 7:00 PM in City Council Workroom (City Hall, 2nd Floor).



## City of Alexandria

**Transportation Commission** 

## **Regular Meeting**

November 15, 2018 7:00 p.m. Council Workroom

#### **MINUTES**

**Commissioners Present:** Chairman Stephen Klejst, Vice-Chair Melissa McMahon, Commissioner David Brown, Commissioner Alyia Gaskins, Commissioner Oscar Gonzalez, Commissioner Casey Kane, Commissioner Carolyn Schroeder.

**Staff Present**: Ramiro Alberto Rios - Transportation Planning

Audio/ Visual presentations are available online: https://www.alexandriava.gov/TransportationCommission

Vice-Chair Melissa McMahon called the Transportation Commission meeting to order at 7:00 pm.

## 1. Public Comment Period

No public Comment.

## 2. October Meeting Minutes

Commissioners accepted minutes as presented. Chairman Klejst abstained due to previous absence.

## 3. Updates to Receive (Consent Items)

The Commission received written updates about the following:

- Funding Update
- WMATA Funding Update
- Alexandria Transit Vision Plan
- Holmes Run Trail
- Seminary Road Transurban Project

## 4. Commissioner Updates

**Chairman Klejst:** A DASH Board meeting was held on November 14, 2018. DASH ridership has increased by 6 %. The Student Ridership pilot program was expanded to include several schools within the City and recorded ridership of 1,400 riders in October 2018 with minimal negative operational impacts. The Governor's office shared that the Volkswagen and Environment Mitigation trust settlement is expected to provide \$2.9 billion and will be made available to transportation entities.

**Commissioner Kane**: The Traffic and Parking Board approved city recommendation to implementing design adjustments from Mount Vernon trail to Slater Lane (North side). The board also approved several safety improvements on Monticello Blvd. The Residential Parking Plan Subcommittee held a meeting to review the current plan to determine the permitting fees and hours.

Commissioner Marsh: The Potomac Yard Metrorail Implementation Work Group (PYMIG) held several meetings in the month of November. The most recent updates to report: the work group provided several recommendations for design enhancements on the East Glebe Road intersection that include a longer ramp and safety lighting improvements. The public voiced concerns about the metro station design and requested a dedicated bike lane on Potomac Avenue. PYMIG also recommended an integrated staircase at the south entrance of Potomac Greens and requested that the City Council use grant funding for the Wetlands disturbance locally. The final Environmental Assessment from the U.S. Army Corp of Engineers, Virginia Department of Environmental Quality is still pending.

**Commissioner Schroeder**: The Environmental Policy Commission held a public meeting on November 14, 2018 regarding the Environmental Action Plan (Phase 2). The public asked several questions about the public engagement schedule.

## 5. Environmental Action Plan Update Discussion

Ramiro Rios, Long Range Planner, presented updated target goals for the Transportation Chapter for the Environmental Action Plan Update and asked the Commission to provide their feedback. Commissioners reviewed the goals and targets and will submit any additional comments to staff by November 30, 2018.

- Goal 1 Target: Reduce VMT per capita by 1% per year (by 2030).
- Goal 2 Target Increase share of ALL trips taken by public transit, walking and biking by 20% based on the 2018 Mobility Survey (by 2023).
- Goal 3 Target Finalize design and put into operation the two high-capacity Corridors B & C (by 2030).
- Goal 4 Target Increase number of non-SOV commuting trips to 50%.

## 6. Calendar Year 2019 Transportation Commission Work Program Discussion

City staff provided the Transportation Commission with a work plan for the year ahead. For CY 2019, staff will provide a list of planning studies, transportation programs, projects of regional significance and other funding considerations that the Commission will consider throughout the year. Staff will present a draft work plan with these considerations during the November meeting for discussion. A few of the key initiatives in the upcoming year include:

- Alexandria Mobility Plan
- Vision Zero implementation annual report
- Smart Mobility Plan
- Capital Bikeshare expansion
- Landmark Mall Re-planning Process
- Eisenhower East Small Area Plan Update

# 7. Other business

City Staff requested that a Commissioner attend the next Commonwealth Transportation Board on November 28, 2018, Vice-Chair McMahon volunteered to attend. Staff requested feedback from the Commission on a preferred date for the Transportation Commission Retreat. Commission agreed on February 9<sup>th</sup> or 23<sup>rd</sup>, 2019.

At 9:32 pm, The Transportation Commission adjourned.



# City of Alexandria, Virginia

## **MEMORANDUM**

DATE: JANUARY 16, 2019

TO: MEMBERS OF THE TRANSPORTATION COMMISSION

FROM: HILLARY ORR, DEPUTY DIRECTOR, AND T&ES STAFF

SUBJECT: AGENDA ITEM # 3 – ITEMS FOR CONSENT

**ISSUE:** Staff update to Transportation Commission on various ongoing projects.

**RECOMMENDATION**: That the Commission receive the items for consent.

#### A. Potomac Yard Metro Update:

The Potomac Yard Metrorail Station project has completed all NEPA requirements, received a Record of Decision (ROD) on the preferred alternative by the Federal Transit Administration in October 2016, and received a ROD by the National Parks Service in November 2016. During the procurement process in 2017, it was determined the cost of the station would need to increase from \$268m to \$320m due to increases in prices of materials and labor, and the south mezzanine would need to be removed. WMATA procured a Design-Build contractor for the project in 2018. During the summer / fall of 2018, the City worked with the Potomac Yard Metro Implementation Work Group (PYMIG) to recommend design changes to still accommodate access from the east and southwest, and a recommendation was made to provide a ramp from E. Glebe Rd to the north skybridge. The Council adopted a DSUP Amendment for the design changes in December 2018. In November 2018, Amazon announced its decision to locate the second Amazon headquarters at National Landing, which includes a State contribution of \$50m toward the South entry of the station. The City and WMATA are currently working on design changes to accommodate the south entry, which will be determined by spring 2019. The City is working with the State to secure the funding through various grant sources. In the meantime, WMATA is moving forward with the current approved design, and another DSUP amendment to refine the design to add the south entry will be needed in spring/summer 2019. The project is on schedule to begin operation in early 2022.

## B. 2019 WMATA Shutdown Update:

Between Memorial Day and Labor Day of 2019, Metrorail will close all stations south of Ronald Reagan Washington National Airport, including all four stations in the City (Braddock R, King St-Old Town, Eisenhower Ave and Van Dorn St). WMATA is taking this action because the platforms are deteriorating. Closing the stations allows continuous access to repair the platforms.

Staff and WMATA have been working on a mitigation plan, designed to keep residents, workers, and visitors moving. Staff will present WMATA's bus bridge plan as well as a supplemental City plan mitigate the impacts of the shutdown to Council at their January 22 legislative session. WMATA will provide four bus bridges. Other elements of staff's plan include expanded DASH service, employer outreach, awareness of water taxi access, and carpooling and vanpooling incentives.

# City of Alexandria, Virginia

## **MEMORANDUM**

DATE: JANUARY 16, 2019

TO: MEMBERS OF THE TRANSPORTATION COMMISSION

FROM: HILLARY ORR, DEPUTY DIRECTOR

SUBJECT: AGENDA ITEM #5 – FY2020 DRPT CAPITAL AND OPERATING GRANTS

<u>ISSUE</u>: Consideration of a Resolution to Support Grant Applications to the Virginia Department of Rail and Public Transportation (DRPT) for the FY 2020 State Aid Grant Programs.

## **RECOMMENDATION**: That the Transportation Commission:

- 1. Support the submission of approximately \$80,000,000 in grant applications.
- 2. Support the City Manager to apply for State Aid Grants through the Northern Virginia Transportation Commission (NVTC) and enter into any necessary agreements with the Commonwealth of Virginia and or NVTC to accept any of these grants.

**BACKGROUND**: In 2018, there were numerous changes related to mass transit in the Commonwealth as well as administrative changes for revenues associated with mass transit. The 2018 General Assembly passed HB 1539, which requires the Commonwealth Transportation Board (CTB) to allocate state aid for operating assistance solely based on performance metrics beginning in FY 2020. Also, DRPT, in conjunction with the Transit Capital Project Revenue Advisory Board, developed a prioritization framework to state aid for capital assistance based on three categories: 1) *State of Good Repair (SGR), 2) Minor Enhancement (MIN), and 3) Major Expansion (MAJ)*.

DRPT submitted the new requirements to Commonwealth Transportation Board (CTB) and the General Assembly to implement a statewide prioritization process, similar to SMARTSCALE, for the use of funds allocated pursuant to § 33.2-365 or allocated to the Commonwealth Mass Transit Fund established pursuant to subdivision A 4 of § 58.1-638. The new proposal was adopted for FY 2020 Capital and Operating Assistance Grant Programs, for the development of a Six-Year Improvement Program, and for transit capital expenditures to be included in the Program adopted annually by the Commonwealth Transportation Board.

<u>DISCUSSION</u>: As a result of HB 1539, the City is requesting State Aid Grants administered by DRPT to provide support for transit and Transportation Demand Management (TDM) programs, projects and services. However, it must be noted that guidance from DRPT has been changing frequently, and staff therefore is not able to provide specific details accurately for the Commission's consideration. Therefore, the list of projects below, and their granting sources, may

change. Consequently, Staff seeks endorsement of the intent to apply for State Aid Grant programs for the following projects in the approximate amounts:

## FY 2020 Operating Assistance State Aid

<u>City of Alexandria Operating Assistance</u>: Approximately \$20,000,000 - The City is proposing to apply for DASH and DOT Paratransit operating assistance FY 2020. The allocations for the Operating Assistance Grant are determined by number of passenger trips and the operating cost carried during the previous two years.

## FY 2020 Capital Assistance State Aid

Potomac Yard Metro Southern Entrance: Approximately \$50,000,000 - On November 13, 2018, the state announced \$50 million of funding for a new south entrance for the station, based on the projected increase in ridership associated with the recently announced plans for a new Amazon corporate headquarters and Virginia Tech Innovation Campus in National Landing. Funding was approved for inclusion in the final state partnership package presented to Amazon in late October 2018 and would not have been available without the increased ridership projected to accompany Amazon's move to the area and the \$1 billion Innovation Campus.

<u>Metroway Extension</u>: Approximately \$1,000,000 - Also on November 13, 2018, the state announced \$5 million of funding to extend the Crystal City/Potomac Yard Metroway for an additional block on Route 1 from East Glebe Road to Evans Lane. The City is requesting funding to begin the design of the Metroway extension. The project is based on the projected increase in ridership associated with the recently announced plans for a new Amazon corporate headquarters and Virginia Tech Innovation Campus in National Landing.

<u>DASH Bus Replacements</u>: Approximately \$8,000,000 - The City proposes to apply for a FY 2020 capital assistance grant to convert several buses from Clean Diesel to Zero Emissions Battery to replace several older diesel buses in the DASH fleet. These older buses are beyond their useful life and do not meet current accessibility and emissions control standards.

**DASH Bus Expansion: Approximately \$3,500,000 -** The City proposes to apply for a FY 2020 capital assistance grant to purchase 5 additional buses through the Minor Enhancement grant program. These five buses are necessary for consistent operation of existing DASH service, and to restore the DASH fleet spare ratio to acceptable industry standards. Based on FTA and APTA guidance, a 20% spare ratio is typically recognized as the industry standard, but a higher ratio may be warranted for agencies that have older fleets, recurring mechanical problems, or are implementing unproven technologies such as battery electric buses. Currently, DASH has a spare ratio of approximately 12% and frequently struggles to meet its afternoon bus pull-out requirements. With five additional buses in FY20, DASH could increase its spare ratio to roughly 18 percent.

<u>DASH Hybrid Bus Powertrain Reconditioning</u>: Approximately \$900,000 - The City is proposing to submit a capital assistance grant request for the maintenance of any component related to powertrains that is necessary to ensure full 12-year lifespan of Diesel-Electric

Hybrid buses. The City is proposing to purchase necessary equipment in FY 2020 and FY 2021.

The grant applications are due on or before February 1, 2019. The funds must be formally approved by the Commonwealth Transportation Board (CTB) and the City is working with all project partners to integrate this new funding prioritization and requirements due to HB 1539 into the project. Once the CTB approves the FY 2020 Six Year Program in the spring, the funds will be available on July 1, 2019.

## **FISCAL IMPACT:**

City of Alexandria Operating Assistance for DASH & DOT is an Operating Assistance grant that is not 100% reimbursable but is instead based on a performance-based funding allocation defined as: Net cost per passenger (50%), Customers per Revenue Hour (25%), and Customers per Revenue Mile (25%). While the City will be submitting requests in the amount of approximately \$20,000,000, it is unknown what the outcome of the funding will be.

The Potomac Yard Metro Southern Entrance will be a State Aid grant that could require a local match that would come from current committed funds for this project. The City will use the current project funding as a match toward the grant. The City intends to receive 100% of the cost borne to construct the second entrance, \$50,000,000. This will support the increase of the total project cost from \$320 million to \$370 million.

The Metroway Extension project is a State Aid grant that requires a local match and would come from current committed funds for this project. The City will use the current project funding as a match toward the grant. The City intends to receive 100% of the design cost borne to construct the Metroway extension, approximately \$1,000,000. This will support the total project cost of \$5 million.

DASH Replacement Buses is a State Aid grant that would pay for a portion of the cost of a battery electric bus, including associated charging equipment and installation costs.

*DASH Expansion Buses* is a State Aid grant under Minor Expansion that is not 100% reimbursable but instead based on service impact score of which 68% is reimbursed by the State to the NVTC account. DASH will request to use prior year savings and planned FY 2020 fleet replacement funds to expand the bus fleet.

DASH Hybrid Bus Powertrain Reconditioning is a State Aid grant that is based on prioritization factors. Due to this, funds received from DRPT could be credited to the Northern Virginia Transportation Commission (NVTC), which the City uses to pay for WMATA subsidies. Historically, the City has received approximately 15-20% for powertrain reconditioning or refurbishment requests.

# City of Alexandria, Virginia

## **MEMORANDUM**

DATE: JANUARY 16, 2018

TO: MEMBERS OF THE TRANSPORTATION COMMISSION

FROM: HILLARY ORR, DEPUTY DIRECTOR, AND T&ES STAFF

SUBJECT: AGENDA ITEM #6 -- UPDATE ON SHARED MOBILITY DEVICE

PILOT PROGRAM

<u>ISSUE</u>: Update on a nine-month pilot program to allow private companies to operate fleets of rental dockless shared mobility devices within the City of Alexandria.

**<u>RECOMMENDATION</u>**: That the Transportation Commission receive the update on the shared mobility device pilot program.

**BACKGROUND**: As described in the October 17, 2018 meeting of the Transportation Commission, staff developed a proposal for a pilot program to allow operation of shared mobility devices (SMDs, i.e. "dockless" bikeshare and electric scooters). On November 13, 2018, City Council approved Alexandria's proposed pilot program. Key features of the approved pilot program include:

- A permit fee of \$5,000 per company
- A cap of 200 total devices per company in the City of Alexandria at any one time (could rise if ridership benchmarks are reached)
- Required safety features for all devices
- Speeds limited to 15 mph for e-scooters, and 20 mph for e-assist bicycles
- Device parking and use regulations which companies must communicate to users
- Clear information on how to report problems and provide feedback to companies
- Commitment to respond to customer and community issues in a timely fashion

The pilot program will run for nine months, until September 30<sup>th</sup>, 2019. Staff may also extend the pilot administratively beyond this date if necessary, in order to accommodate any additional evaluation and subsequent recommendations without interrupting ongoing operations by the SMD companies.

**<u>DISCUSSION</u>**: One vendor has been approved to operate in the City of Alexandria to date (Lime), while two other companies have submitted applications that are currently under review. Three other companies have expressed interest in participating in the pilot program but have not yet submitted applications.

In advance of the City Council vote, staff conducted community outreach to gather feedback from the public about the pilot proposal. The outreach included two community events, presentations for several groups and an online feedback questionnaire, which yielded over 500 responses. Based on the input gathered, staff made several changes to the proposed pilot program and implementation tactics. The main concerns voiced by the community that were addressed in the proposed pilot include the following topics:

Obstructed sidewalks and improper parking: In response to survey data identifying this as the top concern about this pilot, City staff wrote into the final Memorandum of Understanding (MOU) (Attachment 1) a requirement for vendors to continue development of app-based tools to ensure proper parking (such as peer reporting or providing a photo to end a trip). In response to particular concerns from the business community, instructions will be developed for Old Town Clean Team staff to help ensure clear pedestrian paths along the King Street corridor and reporting of issues to the companies.

Riding electric scooters on sidewalks: Riding on sidewalks was a concern brought up during every outreach event. Participating companies are required to encourage users to operate scooters on streets and not on sidewalks. The Code of Virginia contains conflicting language about whether or not scooters are allowed to operate on sidewalks, and City Code of Ordinances does not address the issue. City staff recommended following the interpretation (consistent with that of Arlington County) that the State Code prohibits electric scooter use on the sidewalk. Should the State Code be updated to clarify this issue, the City could update MOUs with participating companies. City staff intends to solicit feedback throughout the pilot program and provide recommendations for how operating rules on sidewalks should be addressed in the long term in both City and State code. City staff will also be conducting education and outreach to discourage sidewalk riding, both through existing channels and in partnership with vendors.

Riding without helmets: This concern came up both in online survey and in-person outreach. Consistent with the state code, helmet use in Alexandria is not required for anyone over the age of 14. However, staff has already purchased helmets for giveaways at events and will continue this through the pilot program. Several vendors operating in DC and Arlington also conduct free and discounted helmet giveaways for users. As staff develops education and awareness messages for the community, they will include guidance on safety measures and encouragement to wear helmets.

Other questions and issues raised by the community and the Transportation Commission included:

*Vehicle speed limits*: Neighboring jurisdictions have imposed a speed limit of 10 mph on e-scooters. City staff chose to include a speed limit of 15 mph in the City Council proposal and resultant MOU for several reasons:

- City staff were concerned that widening the speed differential between e-scooters and other road users could create safety issues and create an additional incentive for e-scooter riders to use sidewalks, where they are barred from operation.
- City staff also could not conclusively resolve whether or not state code allowed local regulation of device speeds and opted to conform to limits suggested by vendors and enacted by most other jurisdictions nationally.
- No safety information is available to support any speed limit.

*Insurance and liability*: By the terms of the MOU, vendors must obtain insurance at levels comparable to that held by the contractor who operates Capital Bikeshare on the City's behalf. The MOU also indemnifies the City against liability and requires a surety bond requirement that the City may collect upon in the case of noncompliance.

*Compliance:* Vendors will be required to sign the MOU in order to receive the necessary permit to operate in the City, and the permit may be modified or revoked for noncompliance.

Sustainability: The current short lifespan of devices, and life-cycle environmental impacts, is of concern to City staff, but was considered more appropriate to be incorporated into the consideration of any eventual long-term permitting. Further, equipment manufacturers and vendors are already developing and deploying newer ruggedized vehicles, swappable batteries, and systems for reusing and recycling materials.

## **ATTACHMENTS:**

Attachment 1: Final Memorandum of Understanding, dated December 14, 2018

#### MEMORANDUM OF UNDERSTANDING

Between

## Name of Company

and

## City of Alexandria, Virginia

This Memorandum of Understanding ("MOU") is entered into by and between the City of Alexandria, Virginia (the "City") and [Name of Company] ("Operator"). Throughout this MOU, Operator and City may each be referred to as a "Party," and may be referred to jointly as the "Parties." This MOU governs the terms, responsibilities and performance measures between Operator and the City regarding Operator's provision of shared mobility devices (SMDs) on property within City as part of a Citywide pilot program (the "Demonstration Project").

#### **RECITALS**

WHEREAS, the purpose of this MOU is to permit Operator to operate under the Demonstration Project and ensure that Operator's SMDs are used and parked appropriately without impeding pedestrian access, and/or obstructing access to fire hydrants and valves, street furniture, bus stops, driveways, crosswalks, intersections, traffic operations, outside dining or retail, building access, or any other public use of right-of-way in City of Alexandria; and

**WHEREAS**, the City owns, controls, and maintains the public space on which Operator shall park its SMDs; and

**WHEREAS**, Virginia Code §15.2-2001 enables the City to regulate its right-of-way; and

WHEREAS, the City's Department of Transportation and Environmental Services ("T&ES") and the Alexandria Police Department shall be the primary City entities that shall enforce the conditions set forth in this MOU; and

**WHEREAS**, Operator's Shared Mobility Devices (SMDs) are designed such that users can park them in the public space, making the Operator's devices available to other users; and

**WHEREAS,** Operator desires to operate under the Demonstration Project in the City of Alexandria; and

**WHEREAS**, the City desires to facilitate the Demonstration Project to assess the viability of SMD operations within the City and to understand the parameters that will allow SMDs to operate effectively and to avoid any public nuisance in the City of Alexandria.

**NOW, THEREFORE**, based upon the above recitals, Operator hereby agrees to the terms, responsibilities, and performance measures of this MOU as follows:

## Article I. Responsibilities of City of Alexandria

The City, by and through T&ES, shall, with good faith and in an effort to achieve the City's policy goals, cooperate and communicate with Operator and the public to work towards a successful, safe, and sustainable regulatory environment for SMDs. All

obligations of the City under this MOU shall be subject to and contingent upon the appropriation of funds.

- A. The City shall notify enforcement agencies not to ticket or impound Operator's SMDs if they are parked according to performance measures of this MOU, the stipulations of the required Permit, and all applicable laws.
- B. The City may, as needed, establish and update parking requirements applicable to SMDs including identification through signage, striping, or other means of areas that should serve as preferred parking locations for these devices.
- C. The City shall provide to Operator a City point of contact (POC) for the Demonstration Project.

**Article II. Responsibilities of Operator** Performance Requirements: Operator shall, in good faith, through its City POC, cooperate and communicate with the City and the public to work towards a successful, safe, and sustainable Demonstration Project, conforming to all State and local laws, permit requirements, and the performance responsibilities outlined below:

# 1. Authorization to Operate

a. Prior to operating in the City right-of-way, Operator shall execute a copy of this MOU; complete and submit to City of Alexandria the required Permit Application; and pay the required \$5000 fee to cover the anticipated costs to City of administering the Demonstration Project.

## 2. Service Management and City Communication

- a. Upon executing this MOU, and as part of its permit application, Operator shall provide to the City a local General Manager who shall serve as a point of contact (POC). The POC shall have responsibility for, and control over, the services provided in this MOU for the duration of the Demonstration Project. If Operator changes their POC, they must immediately notify City of such change.
- b. Operator's representatives shall schedule a meeting with the City's POC within three days (or as soon thereafter as may be reasonably practicable) of any request by the City to review service status and issues. In addition to ad-hoc meetings, Operator shall meet with the City POC at least one week before launch, and in person or by phone monthly thereafter throughout the duration of the Demonstration Project.
- c. Upon the request of the City POC due to emergency, severe weather, construction, parade, public gathering, or other situation affecting the normal operation of the right-of-way including sidewalks and trails, Operator shall collect and secure all of, or a portion of, Operator's owned or controlled SMDs to a location outside of the public right-of-way or to a

location that does not otherwise impede City's access and response to the situation for the duration of the situation.

d. In the case of a critical issue or emergency situation designated by the City POC, Operator shall be available within the Response Time to respond to emergency needs and to coordinate with the City. City has the right to take appropriate actions to respond to an emergency if the situation poses an imminent risk to public health and safety or property damage.

For the purposes of this MOU, the "Response Time" shall mean, based on the time of report:

- 1) When reported between 6 AM and 8 AM 2 hours from the time of report
- 2) When reported between 8 AM and 9 PM 1 hour from the time of report
- 3) When reported between 9 PM and 11 PM 2 hours from the time of report
- 4) When reported between 11 PM and 6 AM Prior to 8 AM
- e. The Operator's POC shall respond within five business days regarding non-emergency issues or questions raised by City in meetings, through telephone inquiries, or other correspondence.
- f. Operator shall be solely responsible for providing information to its customers on proper SMD parking prior to the launch of the Demonstration Project, and throughout its duration.
- g. The Operator shall submit a copy of their Terms and Conditions or any other user agreement that they may have with their customers.

#### 3. Safety

- a. Bicycles shall meet the federal standards under the Code of Federal Regulations (CFR) <u>Title 16</u>, <u>Chapter II</u>, <u>Subchapter C</u>, <u>Part 1512 –</u> <u>Requirements for Bicycles</u>.<sup>1</sup>
- b. Bicycles and Scooters shall meet the Code of Virginia Section 46.2-1015 requiring both headlight and taillight.<sup>2</sup>
- c. Any electric Bicycles used in systems issued a permit under this pilot program shall meet the <u>Consumer Product Safety Commission</u> definition of *low-speed electric bicycle*; and shall be subject to the same

<sup>&</sup>lt;sup>1</sup> https://www.gpo.gov/fdsys/pkg/CFR-1998-title16-vol2/xml/CFR-1998-title16-vol2-part1512.xml

<sup>&</sup>lt;sup>2</sup> https://law.lis.virginia.gov/vacode/title46.2/chapter8/section46.2-1015

requirements as ordinary Bicycles.<sup>3</sup> This means that electric Bicycles shall have fully operable pedals, an electric motor of less than 750 watts, and a top motor-powered speed of less than 20 miles per hour when operated by a rider weighing 170 pounds. Additionally, the City reserves the right to terminate any permit issued under this pilot program if the battery or motor on an electric Bicycle is determined by the City to be unsafe for public-use.

- d. Any electric Scooters used in systems issued a permit under this pilot program shall meet section 46.2-100 of the Code of Virginia definition of *motorized foot-scooter* in that it is powered by an electric motor having an input of no more than 1,000 watts<sup>4</sup>.
- e. All SMDs shall have front and rear standing lights that flash or illuminate for at least 90 seconds after the SMD comes to a complete stop.
- f. All SMD shall have brakes and a bell.
- g. Operator shall provide visible safety language on Bicycles and Scooters.
- h. Operator shall not deploy any device or device component before receiving approval by the City POC. To obtain approval, Operator shall furnish design specifications, any applicable certifications of compliance with safety standards, and illustrative images of the device or device components. Upon City request, Operator shall provide an opportunity for City POC to physically inspect and test-ride the same model proposed for deployment.
- i. Operator shall ensure each SMD deployed and used is fully operable, free of defects, conforms to relevant safety standards, and is well-maintained and clean.
- j. If an Operator SMD is reported in need of maintenance and/or cleaning in violation of the terms and performance measures in this MOU and all laws, Operator shall immediately prevent further use the device, and within one day of notification, shall remove it from City right-of-way.
- k. Operator shall inform its customers that Scooters are prohibited from operating on sidewalks in Virginia per <u>section 46.2-903</u> of the Code of Virginia.<sup>5</sup>

## 4. Operations

<sup>&</sup>lt;sup>3</sup> https://www.gpo.gov/fdsys/pkg/FR-2003-02-12/pdf/03-3423.pdf

<sup>&</sup>lt;sup>4</sup> https://law.lis.virginia.gov/vacode/title46.2/chapter8/section46.2-100

<sup>&</sup>lt;sup>5</sup> https://law.lis.virginia.gov/vacode/title46.2/chapter8/section46.2-903

- a. Operator is restricted to a maximum of 200 devices per company during demonstration program. Companies may request an additional 25 devices based on 4 consecutive weeks of use of the permitted maximum number of vehicles being used an average of at least 3 trips per day.
- b. Operator is responsible for maintaining their fleet size deployed within City of Alexandria at or below the maximum permitted fleet size.
- c. Operator shall have a staffed operations center in the Washington, D.C. region.
- d. Operator shall have a customer service phone number for reporting safety concerns, complaints, and questions that is live 24 hours a day. This phone number and its website shall be clearly visibly posted on every SMD that is in service within the City of Alexandria.
- e. Operator shall provide their preferred contact information for SMD parking issues to the City of Alexandria Police Department at 703.746.4444.
- f. Operator shall affix its logo and unique identifying number for the device to each SMD in the City so that it is clearly visible and shall not allow other logos or advertisements to appear on any of its SMDs.
- g. Operator shall regularly monitor the deployment and dispersion of its SMDs to maintain service throughout City of Alexandria.
- h. Operator must notify SMD users of City and state regulations applicable to operating SMDs in the City. These notifications must at minimum be received through the mobile app and website for the service.
- i. Operator shall promptly respond directly to City of Alexandria residents and all users reporting problems, issues and/or requesting information regarding services.

## 5. Parking

- a. Operator shall ensure that SMDs are parked in accordance with the terms and performance measures outlined in this MOU, permit requirements, and in compliance with all state and local laws.
- b. Operator shall work to ensure that SMDs are parked in a manner that does not impede pedestrian access; does not obstruct access to fire hydrants and valves, street furniture, crosswalks, driveways or private property; does not damage landscaping, street trees or other aesthetic features; and does not interfere with traffic or bus stop operations or operation and use of Capital Bikeshare stations. Operator shall conduct outreach and education

- to its users on proper parking practices and shall continue developing and implementing technical solutions to ensure good parking behavior.
- c. The Operator shall include language in the terms and conditions of any contract with its customers to inform them of the following parking requirements:
- d. The operator shall inform its customers of the requirements of Section 10-7-10 of the Alexandria City Code and instruct customers to park Bicycles only at bicycle racks, street signs, and light posts, or other areas that may be designated by the City for SMD parking,<sup>6</sup> in order to minimize obstruction to pedestrian and vehicular traffic. The same shall apply to Scooters.
  - 1) SMDs shall not be parked with any part of the vehicle extending over the face of curb.
  - 2) SMDs shall be upright when parked.
- e. Any SMD parked on private, federal, or military property is subject to the requirements of that property owner and may be towed at any time at Operator's expense.
- f. Within two (2) hours of reporting by the City or others, Operator shall remove SMDs parked in violation of the parking requirements outlined above, or otherwise in conflict with applicable laws and regulations, or in violation with other SMD or bicycle parking standards to be developed and periodically updated by the City
- g. SMDs are not permitted to park in one location in the public right-of-way longer than seven consecutive days without moving.
- h. Failure to adhere to these parking performance measures may result in the City removing the SMD and storing it in a City facility. Operator shall be required to pick up SMDs from such a facility and shall pay all costs associated with removal and storage of the devices, in addition to any applicable fines or fees, or other penalties as appropriate under the law. Subject to applicable laws and regulations, The City shall consider Operator's SMDs abandoned and dispose of them as the City deems fit in the event of that Operator fails to retrieve the device in due time upon being notified of the removal and storage.

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<sup>&</sup>lt;sup>6</sup>https://library.municode.com/va/alexandria/codes/code\_of\_ordinances?nodeId=PTIITHCOGEOR\_TIT10 MOVETR\_CH7BI\_S10-7-10PA

#### 6. Data

- a. Without prejudice to Operator's rights to and interest in its commercially privileged and sensitive information, Operator shall provide to the Bikeshare Manager the following data in a Monthly Report by the 15<sup>th</sup> of each month for the previous month's activity:
  - i. Total active customers who reside in the City
  - ii. Trips starting and trips ending, separately, in the City during the month, and trips starting and trips ending in the City since launch (raw trip data)
  - iii. Average trip duration in minutes
  - iv. Average and total distance of trips (if this is calculable from provided raw trip data, no need to provide separately)
  - v. Daily SMDs in service in the City
  - vi. A map of trip route data for all trips starting, ending, or passing through Alexandria (specially to understand the equity implications of coverage of these services), by month
  - vii. Crashes giving time, date, precise location, and number of parties impacted
  - viii. Injuries giving time, date, precise location, and cause (if known)
  - ix. Number and precise location of SMDs that were towed after seven (7) consecutive days in one location
  - x. Complaints received giving the reason with date and location, if available/appropriate
    - 1. Incorrectly parked SMD reports giving time, date, and precise location
    - 2. Speeding reports
    - 3. Other complaints
  - xi. Other feedback received by date, time, and precise location, if applicable
- b. If Operator collects de-identified demographic data from their customers, including age cohort, gender, and general trip purpose, such data shall be provided by Operator to the City, upon request.
- c. Operator shall provide a publicly-accessible application program interface, clearly posted on the company's website that shows, at minimum, the current location of any dockless vehicles available for rental at all times.
- d. A smart phone-based application used to rent dockless vehicles does not qualify as a publicly accessible application program interface.
- e. Operator shall use the General Bikeshare Feed Specification (GBFS) as documented at <a href="https://github.com/NABSA/gbfs/">https://github.com/NABSA/gbfs/</a> for its devices. Operator shall inform the City of the location of the gbfs.json file on the Internet. The gbfs.json file contains the necessary information to find other files

related to the GBFS data. If a token or authentication is required to view that file, the location to apply for the token must also be submitted to the City.

f. The City requires that Operator publish in a location accessible by City staff six of the GBFS v1.1 draft files. Below are the required files that must be published:

gbfs.json	Auto-discovery file that links to all of the other files published by the system. <i>This file is optional in the GBFS</i> , but required by the City.
system_information.json	Describes the system including system operator, system location, year implemented, URLs, contact info, and time zone.
station_information.json	Mostly static list of all stations, their capacities and locations. (Note: This file may contain no information in a dockless system but is required by the City in order to maintain compliance with the GBFS standard.)
free_bike_status.json	Describes bicycles that are available in non-station-based systems. This file is optional in the GBFS, but required by the City.
geofencing_zone_inform ation.json	Mostly static list of all geofencing zones, their capacities, locations and areas. <i>This file is optional in the GBFS, but required by the City</i> .
geofencing_zone_status.j	Defines geofencing zones available in the system and their link to physical stations if any. <i>This file is optional in the GBFS, but required by the City</i> . Elements within the <a href="mailto:num_bikes_available_types">num_bikes_available_types</a> array are required by the City and should be set to 0 if not applicable.
system_regions.json	Describes the regions the system is broken up into. This file is optional in the GBFS, but required by the City.
vehicle_type.json	The field "vehicle_type" shall be added to the public API to describe the vehicle type. This may be either "bicycle," "ebike," "scooter," or another type of permitted vehicle that must be specified.

# 7. Penalties and Fines

Operator shall be financially responsible for any/all penalties, fines, and other costs to City of Alexandria as a result of illegally parked SMDs, including but not limited to, parking tickets or other enforcement actions against Operator.

#### 8. Surety Bond

Operator shall maintain a \$5,000 surety bond which the City may use to pay costs related to removing and storing devices that do not comply with these permit requirements, if such costs are not born by Operator.

## 9. Advertising

Operator shall not advertise or publish City's participation in or endorsement of the Operator on its SMDs or promotional material without the written consent of City of Alexandria.

Operator shall not utilize its SMDs for the sale or display of third-party advertising.

#### 10. Remedies

If Operator violates its obligations under this MOU and such violation is not corrected within one week's time following written notice by the City, the City may immediately terminate Operator's participation under the Demonstration Project, this MOU, and/or suspend or revoke Operator's permit.

#### 11. No Right, Title or Interest

Operator expressly acknowledges that this MOU does not constitute any conveyance, title, or interest in real property, in whole or in part.

#### **Article III. Duration**

- A. This MOU shall become effective upon the City's signature and shall remain in effect for an initial term of nine (9) months and may be renewed by Operator for an additional three (3) months upon ten (10) days' notice to, and the written consent of, City of Alexandria. This MOU may be modified only by mutual consent of authorized representatives from both parties, in writing.
- B. Upon expiration of the Permit, Operator shall remove all of its SMDs from the City right-of-way.

#### Article IV. Service Area

This MOU, in conjunction with a completed and approved Permit Application, authorizes Operator to operate within any portion of City of Alexandria.

#### **Article V. Insurance and Indemnification**

#### 1. Insurance.

Before providing any SMDs associated with this MOU or any extension of this MOU, Operator must provide to the City Point of Contact a Certificate of Insurance indicating that Operator has in force at a minimum the coverage below. Operator must maintain this coverage until the completion of the MOU or as otherwise stated in the MOU and/or permit documents. All required insurance coverage must be acquired from insurers that are authorized to do business in the Commonwealth of Virginia, with a rating of "A-" or better and a financial size of "Class VII" or better in the latest edition of the A.M. Best Co. Guides.

- a. Workers Compensation Virginia statutory workers compensation (W/C) coverage, including Virginia benefits and employer's liability with limits of \$100,000/100,000/500,000.
- b. Commercial General Liability \$1,000,000 per occurrence, with \$2,000,000 annual aggregate covering all premises and operations and including personal injury, completed operations, contractual liability, independent contractor, and products liability. The general aggregate limit must apply to this MOU. Evidence of contractual liability coverage must be typed on the certificate.
- c. Business Automobile Liability \$1,000,000 combined single-limit (owned, non-owned and hired).
- d. Additional Insured The City and its officers, elected and appointed officials, employees and agents must be named as additional insureds on all policies except workers compensation and automotive and professional liability; and the additional insured endorsement must be typed on the certificate.
- e. Cancellation If there is a material change or reduction in or cancellation of any of the above coverages during the MOU Term, Operator must notify the City Point of Contact immediately and must, with no lapse in coverage, obtain replacement coverage that is consistent with the terms of this MOU. Not having the required insurance throughout the MOU Term is grounds for termination of this MOU.
- f. Claims-Made Coverage Any "claims made" policy must remain in force, or Operator must obtain an extended reporting endorsement, until the applicable statute of limitations for any claims has expired.
- g. Contract Identification All insurance certificates must state this MOU's number and/or title. Operator must disclose to the City the amount of any deductible or self-insurance component of any of the required policies. With the City's approval, Operator may satisfy its obligations under this section by self-insurance for all or any part of the insurance required, provided that Operator can demonstrate sufficient financial capacity. To do so, Operator must provide the City with its most recent actuarial report and a copy of its self-insurance resolution. The City may request additional information to determine if Operator has the financial capacity to meet its obligations under a deductible and may require a lower deductible; that funds equal to the deductible be placed in escrow; a certificate of self-insurance; collateral; or another mechanism to guarantee the amount of the deductible and ensure

protection for the City. The City's acceptance or approval of any insurance will not relieve Operator from any liability or obligation imposed by this MOU or permit documents. Operator is responsible for the for all materials, tools, equipment, appliances and property used in connection with this MOU. Operator assumes all risks for direct and indirect damage or injury to the property used or persons employed in connection with any activities associated with this MOU and for all damage or injury to any person or property, wherever located, resulting from any action, omission, commission or operation under this MOU or in connection in any way whatsoever with the activities performed pursuant to this MOU. Operator's insurance shall be the primary non-contributory insurance for any work performed or activities or services provided for under this MOU.

h. Operator is as fully responsible to the City for the acts and omissions of its subcontractors and of persons employed by them as it is for acts and omissions of persons whom Operator employs directly.

## 1. Indemnification.

Operator covenants for itself, its employees and its subcontractors to save, defend, hold harmless and indemnify The City and all of its elected and appointed officials, officers, current and former employees, agents, departments, agencies, boards and commissions (collectively the "City Indemnitees") from and against any and all claims made by third parties for any and all losses, damages, injuries, fines, penalties, costs (including court costs and attorneys' fees), charges, liability, demands or exposure resulting from, arising out of or in any way connected with the Operator's acts or omissions, including the acts or omissions of its employees and/or subcontractors, in performance or nonperformance of the MOU. This duty to save, defend, hold harmless and indemnify shall survive the termination of this MOU. If Operator fails or refuses to fulfill its obligations contained in this section, the Operator must reimburse the City for any and all resulting payments and expenses, including reasonable attorneys' fees. Operator must pay such expenses upon demand by the City.

#### **Article VI. FOIA**

The Operator acknowledges that documents submitted to the City by Operator—both during the term of this MOU and/or as part of any proposal, quote, or presentation made by Operator to the City—constitute public records that may be subject to public disclosure and/or production under the Virginia Freedom of Information Act (VFOIA). Any information contained in any document or record, which Operator considers confidential or of a proprietary nature must be noted at the time of submission. If the City receives a public disclosure request, whether informally or formally, from any person or entity, for such information or documents, the City agrees to immediately notify Operator. The City also agrees to work with Operator to determine whether any information and/or documents may be protected from disclosure or production under VFOIA; and will act reasonably in this regard. Nothing contained in this MOU shall

affect the City's rights and obligations with respect to disclosure or production of records in accordance with VFOIA or other applicable law.

## **Article VII. Termination**

Either party may terminate this MOU (and in doing so, the associated Permit) with 10-days' notice to the other party. Upon termination, Operator shall remove all of the SMDs under its ownership or control within five (5) business days of the date of termination and shall cease all operations within the service area once the devices have been removed. City of Alexandria shall consider any of Operator's SMDs not removed as abandoned property and shall dispose of them as it deems fit.

IN WITNESS WHEREOF, the Parties hereto have caused this MEMORANDUM OF UNDERSTANDING to be executed as of the date first above written by their duly authorized representatives.

City of Alexandria, Virginia	
Title:	
Signature:	
Name of Company Inc.	
Title:	
Signature:	